



TELEGRAM

Department of State

INCOMING AMEMBASSY MOSCOW

ACTION

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 TO RUEHMO/AMEMBASSY MOSCOW IMMEDIATE
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 BT
 UNCLAS
 AMEMBASSY MOSCOW/LENINGRAD ATTN P & C SECTION
 FROM IPS/PE
 U.S.-SOVIET PRESSPLAY (2,500)
 (FOLLOWING FS MATERIAL NOT RPT NOT FRO PUBLICATION)
 JAN. 21 WASHINGTON POST, "KISSINGER IN MOSCOW, TO LINK
 ANGOLA, SALT" BY MURREY MARDER. (BEGIN EXCERPTS)
 MOSCOW, JAN. 20-U.S. SECRETARY OF STATE HENRY A KISSING-
 ER ARRIVED IN MOSCOW TONIGHT TO TRY TO BREAK THE PROLONGED
 NUCLEAR ARMS TALKS DEADLOCK THAT HAS BECOME A MAJOR TEST OF
 OVERALL U.S.-SOVIET DETENTE.

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KISSINGER REPORTEDLY INTENDS TO LINK THE STALEMATE IN
 THE STRATEGIC ARMS LIMITATION TALKS AND THE AMERICAN
 AMERICAN-SOVIET CONFLICT OVER ANGOLA AS A JOINT PROBLEM THAT
 BOTH NATIONS MUST FACE IF DETENTE IS TO BE PRESERVED. BUT TO
 THE SOVIET UNION, THE TWO SUBJECTS ARE TOTALLY UNRELATED.

KISSINGER---IS IN A WEAK POSITION TO TRY TO BARGAIN A
 DOUBLE COMPLEX OF U.S.-SOVIET DIFFERENCE, INFORMED AMERICAN
 SOURCES CONCEDE PRIVATELY. SOVIET STRATEGISTS KNOW THE
 U.S. CONGRESS IS AT BEST RELUCTANT TO INVEST FURTHER RE-
 SOURCES IN SUPPORT OF ANTI-COMMUNIST FACTIONS IN ANGOLA
 AGAINST THE POPULAR MOVEMENT FOR THE LIBERATION OF ANGOLA,
 WHICH IS BACKED BY SOVIET AID AND THOUSANDS OF CUBAN
 TROOPS.

DIPLOMATS ALWAYS STRIKE NEGOTIATING POSTURES AT THE
 NEGOTIATING POSTURES AT THE OUTSET OF CRITICAL BAR-
 GAINING, AND IT WAS IMPOSSIBLE FOR OUTSIDERS TO DETERMINE
 WITH CONFIDENCE IF THE OUTLOOK FOR THE U.S.-SOVIET TALKS
 HERE IS AS UNCERTAIN AS THE AMERICANS SAY IT IS.

KISSINGER WAS GREETED BY SOVIET FOREIGN MINISTER
 ADMREI GROMYKO AT VNUKOVO AIRPORT AS WIND BLEW AND SNOW
 FELL. DESPITE THE CHILLY SETTING, THE SOVIETS HAVE BEEN
 WARMLY OPTIMISTIC ABOUT THE CHANCE FOR PROGRESS ON SALT AND
 DETENTE.

ANGOLA IS ANOTHER MATTER: THE SOVIET UNION SEES HARDLY
 ANY NEED TO DISCUSS IT, ON THE GROUND THE KREMLIN IS SIMPLY
 SUPPORTING THE "LEGITIMATE
 GOVERNMENT" OF THAT AFRICAN STATE.

FOR THE FIRST TIME, A SENIOR PENTAGON OFFICIAL
 ACCOMPANIED KISSINGER'S STATE DEPARTMENT DELEGATION FOR
 THE SALT NEGOTIATIONS. HE IS JAMES P. WADE, DEPUTY
 ASSISTANT SECRETARY OF DEFENSE FOR POLICY PLANNING AND
 NATIONAL SECURITY COUNCIL AFFAIRS, WHO IS ALSO DIRECTOR OF
 THE DEFENSE DEPARTMENT'S SALT TASK FORCE.

ASKED WHY WADE WAS ABOARD KISSINGER'S PLANE, ONE MEMBER
 OF THE PARTY QUIPPED, "TO KEEP US HONEST." IN FACT, THERE
 HAS BEEN A RUMBLE OF COMPLAINTS FROM THE DEFENSE DEPARTMENT
 EVER SINCE THE FIRST SALT AGREEMENT IN 1972 THAT THE
 NEGOTIATIONS WERE "TOO HASTY" OR "SLOOPY" OR BOTH.

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KISSINGER HAS REPEATEDLY SCORNE THIS CRITICISM AS UNJUSTIFIED, INSISTING THAT HE DID NOT TRY TO IMPOSE HIS DIPLOMATIC OBJECTIVES ON TECHNICAL EXPERTS AND THAT THE BULK OF THE NEGOTIATING WAS DONE BY THE EXPERTS AND NOT BY KISSINGER. NEVERTHELESS, ALL SIDES IN WASHINGTON ARE ACUTELY AWARE THAT ANY NEW SALT ACCORD WILL BE CAREFULLY EXAMINED BY CONGRESS AND BY THE DIFFERING SPECIALISTS INSIDE THE ADMINISTRATION.

WADE'S PRESENCE APPEARS TO BE TANGIBLE RECOGNITION THAT THIS PROCESS OF SCRUTINY IS ALREADY UNDERWAY. (END EXCERPTS) JAN. 21 BALTIMORE SUN, "U.S. WARNS SOVIET ON ANGOLA" BY HAL PIPER. (BEGIN EXCERPTS)

MOSCOW-HENRY A. KISSINGER, THE AMERICAN SECRETARY OF STATE, ARRIVED HERE LAST NIGHT WARNING THAT THE UNITED STATES "COULD NOT ACCEPT" SOVIET INTERVENTION IN ANGOLA. THE SOVIET UNION SEEMED TO BE TOUGHENING ITS ANGOLA DEFENSE LINE IN PREPARATION FOR MR. KISSINGER'S VISIT.

THE OFFICIAL PRESS FEATURED SELECTED FOREIGN COMMENTARY URGING THE POINT THAT SOVIET AID IS SUPPORT OF A DIPLOMATICALLY SOVEREIGN GOVERNMENT, NOT INTERVENTION IN A CIVIL WAR. THE COMMENTARY CALLED THE AMERICAN SIDE INTERVENTIONIST AND LIKENED U.S. POLICY IN ANGOLA TO THAT IN CHILE AND VIETNAM.

THE POLITICAL LINE WAS NOT SURPRISING, BUT ITS PROMINENCE ON THE EVE OF MR. KISSINGER'S VISIT SUGGESTED MR. BREZHNEV AND MR. GROMYKO MAY GIVE A COLD HEARING TO THE AMERICAN ARGUMENT THAT ANGOLA IS INJURING THE SOVIET-AMERICAN DETENTE RELATIONSHIP.

SEMI-OFFICIAL SOVIET SOURCES HAVE BEEN SAYING IN RECENT DAYS THAT MR. GROMYKO AND MR. BREZHNEV DO NOT EVEN INTEND TO DISCUSS THE SUBJECT.... (END EXCERPTS) JAN. 21 BALTIMORE SUN LEAD EDITORIAL, "THE ANGOLA AID GAME." (BEGIN EXCERPTS)

THE DESIRE TO HELP UNITA AND THE FNLA IN MATERIAL WAYS LINGERS ON IN WASHINGTON. THE REASONS ARE CLEAR ENOUGH. SECRETARY OF STATE KISSINGER SPELLED OUT HIS ALARM AT THE

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LAST WEEK. SINCE THEN, MOST NEWS OF MILITARY REVERSES HAS EMANATED FROM WASHINGTON, NOT FROM THE FRONT. AN UNNAMED OFFICIAL ON SECRETARY KISSINGER'S PLANE EXPRESSED FEARS THAT ANGOLA WAS LOST. THIS IS NOT THE KIND OF OFFICIAL OPTIMISM ABOUT FOREIGN VENTURES CUSTOMARILY HEARD.

PRESIDENT FORD MADE HIS THINKING CLEAR IN HIS STATE OF THE UNION MESSAGE....

THIS WOULD SEEM TO MEAN THAT ARMS AID IS STILL RIGHT, THAT MAKING IT PUBLIC WAS UNFORTUNATE, AND THAT CUTTING IT OFF WAS WRONG. RUTHERMORE, IT HINTS THAT THE PRESIDENT STILL WANTS THE UNINHIBITED AUTHORITY TO UNDERTAKE INTERVENTIONS, LEST HIS PUBLICIZED INCAPACITY INVITE SOVIET ADVENTURES ELSEWHERE. THE OFFICIAL ON SECRETARY KISSINGER'S PLANE WAS RUBBING IN THE COST OF WHAT CONGRESS DID.

BUT IT SEEMS UNLIKELY THAT THE ADMINISTRATION CAN TURN CONGRESS AROUND, AT LEAST IN TIME TO AFFECT ANGOLA. ACCOUNTS OF THE REPORT OF THE HOUSE SELECT COMMITTEE ON INTELLIGENCE AGENCY SYSTEMATICALLY UNDERVALUED THE ARMS SHIPPED TO ANGOLA, SO THAT THE AMERICAN AID WAS SUBSTANTIALLY MORE THAN THE ADMINISTRATION SAID.

(MORE COMING)

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